

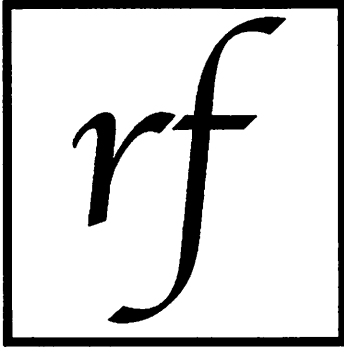
Arkansas River Power Authority

Financial Statements

December 31, 2024 and 2023

**Arkansas River Power Authority  
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December 31, 2024 and 2023**

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*Independent Auditor's Report*

Board of Directors  
Arkansas River Power Authority

We have audited the financial statements of the business-type activities of Arkansas River Power Authority ("ARPA"), as of and for the years ended December 31, 2024, and 2023, and the related notes to the financial statements, which collectively comprise ARPA's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the business-type activities of ARPA, as of December 31, 2024, and 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of ARPA and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Responsibilities of Management for the Financial Statements***

ARPA's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about ARPA's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of ARPA's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about ARPA's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion

or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise ARPA's basic financial statements. The budget & actual schedule is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The budget & actual schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budget & actual schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***rfarmer, llc***

April 3, 2025

# ARKANSAS RIVER POWER AUTHORITY

## *Management's Discussion and Analysis For the Year Ended December 31, 2024*

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This discussion and analysis of the Arkansas River Power Authority's ("ARPA" or the "Authority") financial performance provides an overall review of the Authority's operational and financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at ARPA's financial and program performance as well as its power supply resources; readers should review ARPA's financial statements in their evaluation of the Authority's financial performance.

### **ACCURACY AND PRESENTATION OF DATA**

The responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the management of ARPA, including but not limited to the Board of Directors and the General Manager. To the best of our knowledge, the enclosed data is accurate in all material respects.

The Authority's financial statements have been audited by rfarmer, llc, a licensed certified public accounting firm. The goal of the independent audit is to provide reasonable assurance that the financial statements of ARPA for the fiscal year ended December 31, 2024, are free of material misstatements. The independent audit involves examining on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by Management; and evaluating the overall financial statement presentation. The independent auditor concluded the financial statements of ARPA present fairly, in all material respects, the financial position of ARPA as of December 31, 2024, and the results of its operations and cash flows for the year then ended in conformity with Generally Accepted Accounting Procedures (GAAP) as applied to governments.

### **MISSION AND ORGANIZATIONAL STRUCTURE**

ARPA is a political subdivision of the State of Colorado established by its municipal members in 1979 under provisions of an intergovernmental cooperation statute, CRS section 29-1-204. The Authority's primary purpose is to supply the wholesale electric power, energy, and transmission requirements of its Member Municipalities - Holly, La Junta, Lamar, Las Animas, Trinidad and Springfield, Colorado.

### **SUMMARY AND HIGHLIGHTS OF FINANCIAL INFORMATION**

The Authority's operating revenue from sales for its fiscal year ended December 31, 2024, was approximately \$28.3million from sales to members. Sales for the year were higher than 2023 by approximately 3.5% and better than budget by approximately 1.2%. The Authority realized

another strong performance financially in 2024. The Authority continued improving its financial position, realizing a positive change in net position of approximately \$4.3 million. It did so while maintaining its current rate structure that included a 2% reduction in 2019 and a 3.5% reduction in 2021. The Authority was able to reduce its rates due to the bond refinancing it accomplished in 2018 and the retirement of its 2010 bonds in early 2021. The two events resulted in annual debt service savings of approximately \$1.9 million. This effort is consistent with the Board's long-range strategic plan and a continuing endeavor to reduce rates and provide continued rate stability.

ARPA purchased approximately 65% of its power supply through a contract with Public Service Company of Colorado ("PSCo"). This contract remains in effect through January of 2025. The Authority purchased approximately 28% of its power supply from two long-term contracts for hydro power from the Western Area Power Administration ("WAPA"). Seven percent of the Authority's supply came from wind turbines it owns, and wind generation owned by one of its members, the Lamar Utilities Board.

The Authority maintains several contracts related to transmission services it provides for its members. It has two Network Transmission Service contracts, one with Black Hills Colorado Electric ("Black Hills") and the second with the Tri-State Generation and Transmission Association ("Tri-State"). It also has a contract with Xcel Energy for Ancillary services, and several sub-transmission contracts with various entities related to transmission operations.

Costs for transmission service expense increased significantly from 2023 (approximately 11%). This was the result of cost increases passed through to ARPA from its transmission providers. Both Black Hills and Tri-States's cost increased by a little over 10%. In addition, ARPA's cost for ancillary services, provided by Xcel Energy, increased by almost 24%

The Authority owns and operates two wind turbine generators as part of its power supply resources. In 2024 the Authority began a decommissioning fund for the anticipated retirement and decommissioning of these two assets. An annual contribution will be made to the fund over the anticipated useful life of the generators, estimated to be 8 years as of December 31, 2024. ARPA has estimated the final decommissioning cost to be \$800,000.

## **GENERAL TRENDS AND SIGNIFICANT EVENTS**

Beginning in 2024, Load Serving Entities such as ARPA are required to provide a "Resource Adequacy" report to its Board of Directors by April 1 of each year. Once reviewed and approved by the Board, the report will be submitted to the Colorado Energy Office who has developed a statewide report focusing on ensuring that there are adequate resources to serve electric loads statewide. The report submitted by the Authority, on behalf of its member communities, demonstrated that ARPA has sufficient resources and reserves to continue its reliable service to the ARPA communities.

In 2024, the Authority continued to be in full compliance with all its bond covenants including fully funding all its bond reserve accounts, meeting its 1.25 times debt service coverage ratio, and maintaining the required disclosures with the Municipal Securities Rulemaking Board via the Electronic Municipal Market Access website.

In January of 2021, the Authority retired its 2010 bonds in the amount of approximately \$15 million. The Authority had accumulated sufficient cash reserves to retire the bonds without impacting its overall financial well-being.

In November of 2021, the Authority executed a long-term, full-service power supply contract with Guzman Energy, LLC. The contract is a fixed price agreement that will begin on February 1, 2025, and extend until October 1, 2043. The agreement will supply the Authority's power supply needs above its WAPA allocations and its renewable generation resources. The agreement will allow ARPA to self-supply additional renewable generation resources, meet legislative goals for the reduction of Greenhouse Gases, and is anticipated to result in lower rates to the ARPA members once the agreement is fully implemented.

In July of 2018, the Authority closed on a bond refinancing that reduced its annual debt service costs by approximately \$700,000. The 2018 refinancing included ARPA's 2003, 2006, 2007, and 2008 bonds and totaled approximately \$119 million. The bonds were refinanced with both tax-exempt bonds (\$99.4 million) and taxable bonds (\$19.9 million). The bonds are scheduled to be fully retired by 2043.

In November 2017, the Authority settled a lawsuit with the City of Lamar that effectively ended all outstanding litigation that the Authority had been involved in. The Settlement included annual payments to Lamar that in total represent a current net present value of approximately \$4.37 million.

In 2014 ARPA determined that its coal fired power plant, the Lamar Repowering Project ("LRP"), was an impaired asset and was completely written down to zero. This produced a negative change in net position that is approximately a negative \$90 million at year ending 2024. The Authority demolished the plant in the summer of 2021 at a cost of approximately \$1.6 million.

## **CAPITAL ASSETS AND PRODUCTION CAPACITY**

ARPA's current power supply resources include generation resources owned by the Authority and the Member Municipalities, including wind generation owned by ARPA and the Lamar Utilities Board, purchases of federal hydropower from WAPA-CRSP (Colorado River Storage Project) and WAPA-LAP (Loveland Area Projects), and supplemental purchases from Public Service Company of Colorado.

In December of 2021 the Authority was advised that the WAPA-CRSP allocation for one of its members (Lamar Utilities Board) would be reduced by approximately 35% due to a reduction in generating capacity caused by an extended drought in the West. In response to the reduction in the allocation, WAPA-CRSP implemented a program, beginning January 1, 2024, that allowed its Firm Electric Service ("FES") customers to either purchase the shortfall in the allocation from WAPA, based on market rates, or purchase the shortfall from the FES main power supplier. ARPA is in a position to provide the shortfall caused by the allocation reduction and the Lamar Utilities Board chose to purchase the shortfall from the Authority, thereby limiting the economic impact.

## CURRENT RISKS AND UNCERTAINTIES

The Colorado legislative session in 2019 produced a handful of actions that will impact power supply and transmission services throughout the state for many years to come. The legislature established a set of goals intended to reduce Greenhouse Gas (“GHG”) emissions in the state. The goals would result in a 26% reduction in GHG by 2025 and 50% by 2030 as compared to emissions in 2005. A long-term goal of reducing GHG by 90% by 2050 was also established. The immediate effects of the legislation include the power generating utilities in the State announcing plans to close their coal fired power plants well before their expected life span. There was considerable discussion during 2024 that would accelerate the timing of the GHG reductions. While no formal action was developed, the Authority anticipates there will be continued discussion in 2025 regarding the matter.

The Southwest Power Pool (“SPP”) established a Western Energy Imbalance Service (“WEIS”) for utilities located in the Western Grid. Four entities that provide electric services to ARPA, PSCo, Tri-State, Black Hills, and WAPA, became members of WEIS. The imbalance service established an energy imbalance market that is anticipated to improve efficiency in the management of transmission operations and power supply generation.

SPP also announced plans to establish an electric market or Regional Transmission Organization (“RTO”) in the West. Several utilities in the West have committed or are considering committing to the RTO, including utilities that provide power supply or transmission service to ARPA, such as Tri-State and WAPA. Both of those utilities have committed to joining the SPP RTO with a scheduled “go live” date of spring 2026.

In addition to the reduction in hydro deliveries discussed earlier, the impacts of the long-term drought and inflationary pressures have begun driving up the cost of the WAPA hydro-allocations. WAPA-LAP has announced an 8% increase to be implemented in 2025 and a similar 8% increase in 2026.

It is difficult at this time to identify all the impact these activities may have on power supply and transmission operations for the Authority. The Authority’s risks are mitigated to a point by its Partial Requirements Agreement with PSCo and its long-term power supply contract with Guzman Energy. These contracts, in addition to the Authority’s long-term federal hydropower contracts with WAPA that extend into 2054 and 2057, provide power supply certainty to ARPA and its member communities through the life of ARPA’s bond indebtedness. The contracts also provide reason for the Authority to be optimistic about controlling future rate adjustments and its ability to meet future environmental requirements. The ARPA Board of Directors remains true to its Mission Statement:

We are committed to work together to promote the long term economic well-being of our municipal members and their consumers by providing a dependable and competitively priced supply of wholesale electric power in an environmentally sound manner.

*If you have any questions about this report or need additional financial information, contact the Arkansas River Power Authority, 3409 South Main, P. O. Box 70, Lamar, CO 81052 or contact us on our web-site [www.arpapower.org](http://www.arpapower.org).*

**Arkansas River Power Authority**  
**Statements of Net Position**  
**Proprietary Fund**  
**December 31, 2024 and 2023**

	<b>Enterprise Funds</b>	
	<b>2024</b>	<b>2023</b>
<b>ASSETS</b>		
Current assets:		
Cash and cash equivalents	\$ 9,295,908	\$ 8,155,625
Accounts receivable, net	2,697,876	2,646,146
Prepaid expenses	279,028	276,084
Total current assets	12,272,812	11,077,855
Non-current assets:		
Noncurrent Assets:		
Cash and cash equivalents-Restricted	13,261,722	13,415,303
Fixed assets	9,024,728	8,885,393
Less accumulated depreciation	(5,835,841)	(5,496,808)
Total non-current assets	16,450,609	16,803,888
Total assets	28,723,421	27,881,743
 Deferred outflows of Resources	 685,712	 -
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts payable	2,462,872	2,317,621
Accrued interest payable	1,264,646	1,298,328
Accrued vacation and sick leave	72,401	66,027
Settlement payable, current portion	160,525	153,857
Bonds payable, current portion	3,195,000	3,060,000
Total current liabilities	7,155,444	6,895,833
Non-current liabilities:		
Decommissioning Costs Payable	800,000	-
Premium paid on bonds	8,150,650	8,579,626
Settlement payable, net of current portion	4,370,717	4,531,243
Bonds payable, net of current portion	98,715,000	101,910,000
Total non-current liabilities	112,036,367	115,020,869
Total liabilities	119,191,811	121,916,702
<b>NET POSITION</b>		
Net investment in capital assets	(96,745,738)	(96,745,738)
Unrestricted	6,963,060	2,710,779
Total net position	\$ (89,782,678)	\$ (94,034,959)

The accompanying notes to financial statements  
are an integral part of these statements.

**Arkansas River Power Authority**  
**Statements of Revenues, Expenses and Changes in Fund Net Position**  
**Proprietary Fund**  
**for the years ended December 31, 2024 and 2023**

	<b>Enterprise Funds</b>	
	<b>2024</b>	<b>2023</b>
<b>REVENUES</b>		
Re-Sale of energy to municipalities	\$ 28,333,125	\$ 27,377,794
Power Billing reimbursement	2,063,424	2,065,298
Total operating revenues	30,396,549	29,443,092
<b>OPERATING EXPENSES</b>		
Members reimbursement - fuel, O&M & trans exp	323,616	79,223
Purchased power, losses & wheeling	18,094,723	17,391,007
Salaries	333,225	319,609
Legal fees	287,861	247,125
Other professional fees	225,464	123,939
Employee benefits	103,458	98,222
Education & training	15,551	13,351
Auto expenses	(1)	1
Miscellaneous dues & general expenses	62,563	33,711
Depreciation	320,984	267,580
Insurance & bonds	60,125	51,995
Office, travel & occupancy	80,883	75,486
Total operating expenses	19,908,452	18,701,249
Operating income	10,488,097	10,741,843
<b>NON-OPERATING REVENUES (EXPENSES)</b>		
Interest income	611,293	389,819
Miscellaneous income	138,868	85
Amortization of bond premium	428,976	428,976
Interest expense	(5,355,774)	(5,493,640)
Return of reserves	(2,059,178)	(2,069,445)
Total non-operating revenue (expenses)	(6,235,815)	(6,744,205)
Change in net position	4,252,282	3,997,638
Total net position - beginning	(94,034,960)	(98,032,597)
Total net position - ending	\$ (89,782,678)	\$ (94,034,959)

The accompanying notes to financial statements  
are an integral part of these statements.

**Arkansas River Power Authority**  
**Statements of Cash Flows**  
**Business-type Activity**  
**for the years ended December 31, 2024 and 2023**

	2024	2023
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>		
Cash received from sales of energy	\$ 30,344,819	\$ 29,197,599
Cash payments to suppliers for goods & services	(18,997,648)	(17,826,280)
Cash payment for salaries & benefits	(326,851)	(319,609)
NET CASH PROVIDED BY OPERATING ACTIVITIES	11,020,320	11,051,710
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>		
Miscellaneous income	151,619	85
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES	151,619	85
<b>CASH FLOWS FROM CAPITAL RELATED FINANCING ACTIVITIES:</b>		
Return of reserves	(2,059,178)	(2,069,445)
Settlement payments	(153,857)	(147,466)
Acquisition of capital assets	(134,037)	(50,093)
Interest paid on bonds and other long term debt	(5,389,456)	(5,526,242)
Revenue bonds retired	(3,060,000)	(2,940,000)
NET CASH RECEIVED (USED) FOR CAPITAL RELATED FINANCING ACTIVITIES	(10,796,528)	(10,733,246)
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>		
Interest received on investments	611,293	389,819
NET CASH (USED) PROVIDED BY INVESTING ACTIVITIES	611,293	389,819
NET (DECREASE) INCREASE IN CASH & CASH EQUIVALENTS	986,704	708,368
<b>CASH &amp; CASH EQUIVALENTS:</b>		
Beginning of year	21,570,926	20,862,560
End of year	\$ 22,557,630	\$ 21,570,928

The accompanying notes to financial statements  
are an integral part of these statements.

**Arkansas River Power Authority**  
**Statements of Cash Flows**  
**Business-type Activity**  
**for the years ended December 31, 2024 and 2023**  
**(Continued)**

	2024	2023
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES:</b>		
Operating income	\$ 10,488,097	\$ 10,741,843
Adjustments to reconcile operating income To net cash provided by operating activities:		
Depreciation	320,984	267,580
Deferred inflow of resources	114,288	-
Change in Assets and Liabilities:		
(Increase) Decrease in receivables	(51,730)	(245,493)
Increase (Decrease) in payables	145,251	283,310
(Increase) Decrease prepaid expenses	(2,944)	-
Increase (Decrease) accrued liabilities	6,374	4,470
<b>NET CASH PROVIDED BY OPERATING ACTIVITIES</b>	<b>\$ 11,020,320</b>	<b>\$ 11,051,710</b>

Note: The beginning and end-of-year cash & cash equivalents  
include restricted and unrestricted cash.

<b>CASH DECEMBER 31,</b>		
Cash and Cash Equivalents	\$ 9,295,908	\$ 8,155,625
Cash and Cash Equivalents - Restricted	13,261,722	13,415,303
	<b>\$ 22,557,630</b>	<b>\$ 21,570,928</b>

The accompanying notes to financial statements  
are an integral part of these statements.

**Arkansas River Power Authority  
Notes to Financial Statements  
December 31, 2024 and 2023**

**Note 1**                    **Description of Entity**

Arkansas River Power Authority (the “Authority” or “ARPA”) was established in 1975 as a non-profit corporation and became a political subdivision of the state of Colorado on November 8, 1979. The Authority is a special purpose governmental entity engaged in business-type activities. The Authority provides the wholesale electric power requirements of its member cities – Trinidad, Colorado; La Junta, Colorado; Lamar, Colorado; Las Animas, Colorado; Springfield, Colorado; and Holly, Colorado. A Board of Directors appointed by the member municipalities governs the Authority and the Board hires a manager to oversee operations, management, and administration.

The Authority is an independent governmental entity organized under provisions of the Colorado Revised Statutes. It operates within Colorado but is not part of state government nor is it part of its member cities’ governments but is an intergovernmental entity created by its members.

**Note 2**                    **Summary of Significant Accounting Policies**

The accounting policies of the Authority conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant policies:

Financial Reporting Entity:

The financial reporting entity consists of (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The primary government is financially accountable if it appoints a voting majority of the organization’s governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government. This report does not contain any component units.

Basis of Presentation and Accounting:

The Authority’s financial statements are presented on the full accrual basis in accordance with accounting principles generally accepted in the United States of America. The Authority applies all Governmental Accounting Standards Board (GASB) pronouncements.

All the Authority’s activities are accounted for within a single proprietary (enterprise) fund. Proprietary funds are used to account for operations that are (a) financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the cost (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

The accounting and financial reporting treatment applied to the Authority is determined by its measurement focus. The transactions of the Authority are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations are included on the balance sheet.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make certain estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the balance sheet date and reported amounts of revenues and expense during the reporting period. Estimates are used to determine depreciation expense, the allowance for doubtful accounts and certain claims and judgment liabilities, among other accounts. Actual results may differ from those estimates.

Fixed Assets:

The accounting and reporting treatment applied to the fixed assets associated with a fund are determined by its measurement focus. All proprietary funds are accounted for on a cost of services or “capital maintenance” measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their statement of net position. Their reported net position is segregated into “invested in capital assets, net of related debt” as of year-end. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in net position.

All fixed assets are valued at historical cost when that cost is \$5,000 or greater or estimated historical costs if actual historical cost is not available. Donated fixed assets are valued at their estimated fair value on the date donated.

The Authority does not have any infrastructure.

Depreciation of all exhaustible fixed assets used by proprietary funds is charged as an expense against their operations. Accumulated depreciation is reported on proprietary fund statement of net position. Depreciation has been provided over the estimated useful lives using the straight-line method.

The estimated useful lives are as follows:

Building	30 years
Office Furniture & Equipment	5-7 years
Accessory Electric Equipment	10-20 years
Transportation Equipment	5 years
Generator (Holly)	20 years
Generator (Trinidad)	35 years
Mobile Substation	40 years
Transmission Line	40 years
Wind Turbines	20 years

Budgets and Budgetary Accounting:

Annual budgets are adopted as required by Colorado Statutes. Formal budgetary integration is employed as a management control device during the year. Budgets adopted are on a basis that is not consistent with generally accepted accounting principles and as such the budgetary basis is

presented on a non-GAAP basis. Under Colorado Revised Statutes (CRS), the Authority follows the following budget calendar:

*September 1*

Statutory deadline for submission of the budget estimates to the person designated under Section 29-1-104, CRS to prepare the budget.

*October 15*

Budget officer must submit proposed budget to the governing board. Governing body must publish "Notice of Budget" upon receiving proposed budget. (CRS 29-1-106)

*December 31*

Local governments not levying a property tax must adopt the budget on or before this date. A certified copy of the adopted budget must be filed with the Department of Local Governments (DLG) no later than thirty days following the beginning of the fiscal year of the budget adopted. (January 30) The resolution to adopt the budget, resolution to set the mill levies and the resolution to appropriate funds should accompany the budget. (CRS 29-1-113(1) (3)) If the budget is not filed, the County Treasurer, at DLG's authorization, will withhold tax revenues. The Board must enact a resolution or ordinance to appropriate funds for ensuing fiscal year. Local government is restricted to 90% of its prior year's appropriation for operating and maintenance expenses if resolution/ordinance is adopted after this date (CRS 29-1-108(4)).

Appropriations are adopted by resolution for each fund in total. Over expenditures are deemed to exist if the total expenses have exceeded appropriations. All appropriations lapse at year-end. Supplemental appropriations were not adopted during the year.

Long-Term Obligations and Costs:

Long-term obligations are reported at face value, net of applicable premiums and discounts. Premiums and discounts are deferred and amortized over the life of the bonds.

Estimates:

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amount of revenues and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

Cash and Cash Equivalents:

Cash and cash equivalents, for purpose of the statement of cash flows, include restricted and unrestricted cash on hand and certificates of deposit.

Accounts Receivable:

The majority of accounts receivable are from member cities; therefore, there is no provision for bad debts, as all accounts are considered collectible.

Restricted Assets:

Restricted assets represent cash and certificates of deposit maintained in accordance with bond resolutions, loan agreements, grant awards, and other resolutions and formal actions of the Board

or by agreement for the purpose of funding certain debt service payments, depreciation and contingency activities, and improvements and extensions to the power systems.

Compensation for Future Absences:

Accumulated vacation and the portion of sick leave eligible to be paid to employees at termination are recorded as an expense and liability as the benefits are earned.

Claims and Judgments:

These events and obligations are recorded on the accrual basis, when the event occurs, and the obligation arises.

Capital Contributions:

Contributions are recognized in the statement of revenues, expenses, and changes in net position when made.

Net Position:

Net position comprises the various net earnings from operating and non-operating revenues, expenses, and contributions of capital. Net position is classified in the following three components: net investment in capital assets; restricted for capital activity and debt service; and unrestricted net position. Net investment in capital assets consists of all capital assets, net of accumulated depreciation, reduced by outstanding debt that is attributable to the acquisition, construction, and improvement of those assets. Debt related to unspent proceeds or other restricted cash and investments is excluded from the determination. Restricted for capital activity and debt service consists of net position for which constraints are placed thereon by external parties such as lenders, grantors, contributors, laws, regulations and enabling legislation, including self-imposed legal mandates, less any related liabilities. Unrestricted consists of all other net position not included in the above categories.

Revenues and Rate Structure:

Revenues from electrical power services are recognized as operating revenues on the accrual basis as earned. Services are supplied to member cities under a rate structure designed to produce revenues sufficient to provide for operating and maintenance costs, capital outlay, debt service, reserves, and debt service coverage.

Interest income and miscellaneous income is considered non-operating revenue.

**Note 3**

**Deposits and Investments**

Deposits:

The Colorado Public Deposit Protection Act ("PDPA") requires that all units of local government deposit cash in eligible public depositories; State regulators determine eligibility. Amounts on deposit in excess of Federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. The PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public depositories as a group. The market value of the collateral must be at least equal to the aggregate uninsured deposits.

### Custodial Credit Risk:

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are:

- a) Uncollateralized,
- b) Collateralized with securities held by the pledging financial institution, or
- c) Collateralized with securities held by the pledging financial institution's trust department or agent but not in the depositor-government's name.

### Investments:

Colorado Statutes specify in which instruments the units of local government may invest which include:

- a) Repurchase agreements,
- b) Obligations of the United States or obligations unconditionally guaranteed by the United States,
- c) Obligations of the State of Colorado and most general obligations of units of local governments,
- d) Federally insured mortgages and student loans,
- e) Participation with other local governments in pooled investment funds (trusts), which are supervised by participating governments and must comply with the same restrictions on cash deposits and investments. (One such trust formed under the statute is "ColoTrust").

The Authority had various amounts invested with UMB as of December 31, 2024, and December 31, 2023. The amounts have been invested in treasuries. The funds are restricted in use by the bond issue outstanding at year end.

#### **Note 4      Capacity Fund**

The authority has, from time to time, restricted reserves in a fund titled Capacity Fund. The Capacity Fund's reserves are also restricted as to spending, and per Resolutions 1-83 and Resolutions 14-98, can only be expended for expansion of capacity of ARPA, for future "Firm Power" allocation, or reliability projects associated with power supply, or projects designed to maintain reliability of existing generating capacity owned by the ARPA members. The Capacity Fund balances were zero at the end of each year.

#### **Note 5      Prepaid Expenses**

As of December 31, 2024, and 2023, the Authority had prepaid expenses of \$279,028 and \$276,143, respectively. \$276,143 related to prepared costs for the movement of power through transmission lines.

#### **Note 6      Restricted Cash & Investments**

The Authority maintains cash accounts that are restricted for specific purposes. The restricted cash and investments include moneys set aside for debt retirement and interest expense on the outstanding bond issue. The balances are maintained by UMB.

**Note 7 Pension**

Effective January 1, 1982, the Authority established a Public Employee Compensation Plan for full-time employees. The plan has a five-year incremental vesting period for employer contributions and provides for a 10% employer contribution with an 8% employee matching contribution. The plan is funded through MissionSquare Retirement. Effective August 16, 1991, a new pension plan was adopted under Internal Revenue Service Code Section 401(a). The employer contribution is 10% with the employee contributing 8% of qualifying salaries, as defined by the Plan document. During 2024, the Authority contributed \$46,154 and the employees contributed \$26,148. During 2023, the Authority contributed \$40,942 and the employees contributed \$25,211.

The Authority also has a deferred compensation 457 plan established to supplement the contributions provided by the 401(a)-retirement plan. During 2024 and 2023, the Authority contributed \$6,143 and \$9,840 and the employees contributed \$75,670 and \$69,510, respectively to the 457 plan.

The board has the authority to change the plans when needed.

**Note 8 Property, Plant, and Equipment**

Property, plant, and equipment of Arkansas River Power Authority as of December 31, 2024, are as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Building	\$ 170,785	\$ -	\$ -	\$ 170,785
Accessory Elec Equipment	182,255	-	-	182,255
Trinidad Generator	2,470,588	-	-	2,470,588
Holly Generator	535,130	-	-	535,130
Wind Generators	3,454,936	139,335	-	3,594,271
Mobile Substation	629,230	-	-	629,230
EZ Hauler	50,147	-	-	50,147
Office Furniture and Equipment	27,656	-	-	27,656
Willow Creek Tie Line	1,364,667	-	-	1,364,667
Totals	8,885,394	139,335	-	9,024,729
Less: Accum Depreciation	(5,496,808)	(339,033)	-	(5,835,841)
Book Value	<u>\$ 3,388,586</u>	<u>\$ (199,698)</u>	<u>\$ -</u>	<u>\$ 3,188,888</u>

**Note 9 Vacation, Comp Time, and Sick Leave Policies**

Sick leave accumulates ten days a year up to a maximum of 45 days. Upon termination, any employee with a total of up to 45 days accrued sick leave will be paid according to the individual's rate of pay.

All permanent full-time employees are entitled to vacation leave after one full year of employment. The number of vacation days depends on the number of years employed.

As a public employer, the Authority has adopted a policy of providing comp time for non-exempt employees who work overtime. The comp time earned is equal to 1.5 hours for each 1.0 hour of overtime work. If an employee leaves employment with ARPA, the employee is paid for any

accrued comp time at the date of termination based on that employee's rate or equivalent hourly rate times the accrued comp time.

Vacation leave may be carried over from year-to-year up to a maximum of 20 days in addition to the current year accrual. Upon termination, unused accrued vacation leave will be paid in full, based upon the regular salary rate. Accrued vacation, comp time, and sick leave were \$72,400 on December 31, 2024, and \$66,027 on December 31, 2023.

**Note 10 Long-Term Debt**

**2018 Issue:**

The Series 2018 Bonds are special and limited revenue obligations of the Authority payable out of the revenues derived from the Authority's ownership and operation of its power supply system, subject to the application of the revenues for the purposes and upon the terms set forth in the Indenture. The revenues consist of all of the income from the system, including the payments made by the Authority's six members under the power supply agreement, which extends to at least the date of the final payment and discharge of the Series 2018 Bonds and outstanding parity obligations. The Members have agreed to purchase all of their net electric power and energy requirements from the Authority, and to make payments to the Authority sufficient to pay all of the costs of the system, including the debt service on the 2018 bonds and the outstanding parity obligations. The Members have agreed to make such payments solely from the available revenues and income of their respective municipal electric utilities.

The Series 2018 bonds do not constitute an indebtedness or a debt within the meaning of any constitutional or statutory provision or limitation, and the Series 2018 bonds are not general obligations of the Authority. The Series 2018 bonds do not constitute a debt, liability or obligation of the Members or any other governmental entity other than the Authority.

The maturity date for the required principal retirement is October 1 with interest paid April 1 and October 1. Future requirements are as follows:

Year	Principal	Interest	Total
2025	\$ 3,195,000	\$ 5,058,586	\$ 8,253,586
2026	3,340,000	4,915,258	8,255,258
2027	3,490,000	4,764,338	8,254,338
2028	3,665,000	4,590,869	8,255,869
2029	3,850,000	4,408,695	8,258,695
2030-2034	21,100,000	19,056,315	40,156,315
2033-2039	26,590,000	13,288,250	39,878,250
2040-2043	36,680,000	4,595,750	41,275,750
Total	<u>\$ 101,910,000</u>	<u>\$ 60,678,061</u>	<u>\$ 162,588,061</u>

	Beginning Balance	Paid	Issued	Ending Balance	Current Portion
Long-Term Bonds Payable	<u>\$ 104,970,000</u>	<u>\$ (3,060,000)</u>	<u>\$ -</u>	<u>\$ 101,910,000</u>	<u>\$ 3,195,000</u>

**Lamar Settlement:**

The terms of the settlement require annual payments of \$350,000, including principal and interest, to be paid annually for 26 years with an interest rate of 4.5% as follows:

Year	Principal	Interest	Total
2025	\$ 3,195,000	\$ 5,058,586	\$ 8,253,586
2026	3,340,000	4,915,258	8,255,258
2027	3,490,000	4,764,338	8,254,338
2028	3,665,000	4,590,869	8,255,869
2029	3,850,000	4,408,695	8,258,695
2030-2034	21,100,000	19,056,315	40,156,315
2033-2039	26,590,000	13,288,250	39,878,250
2040-2043	36,680,000	4,595,750	41,275,750
Total	<u>\$ 101,910,000</u>	<u>\$ 60,678,061</u>	<u>\$ 162,588,061</u>

	Beginning Balance	Paid	Issued	Ending Balance	Current Portion
Long-Term Bonds Payable	<u>\$ 4,685,100</u>	<u>\$ (153,857)</u>	<u>\$ -</u>	<u>\$ 4,531,243</u>	<u>\$ 160,525</u>

**Note 11 Energy Acquisition**

The Authority and its member municipalities have entered into an all requirements purchase power contract (the "Power Sales Agreement") under which the members agree to obtain all their wholesale power requirements (in excess of pre-existing contracts and member-owned generation) from the Authority. This Power Supply Agreement had an initial term through October 20, 2023. In early 2006, the term of the Power Sales Agreement was extended by the member municipalities until 2040 or such later date depending on the repayment of certain bonds (see Note 9). The Authority obtains wholesale power for its member municipalities from a variety of sources. They are: (i) energy generated from member-owned power plants and wind turbines is purchased by the Authority and distributed to the members; (ii) ARPA also owns several generating units and wind turbines that are capable of supplying energy to the member systems, (iii) the Authority purchases firm power from the Western Area Power Administration, a federal power agency, under two contracts; one extends through 2057 and the second through 2054; and (iv) substantial quantities of firm power are purchased through a Services Agreement with PSCo. The agreement includes scheduling services as well as providing a power supply. Transmission service for power purchases is provided under contracts or other arrangements with Southeast Colorado Power Association, Tri-State Generation and Transmission, Black Hills Energy, Lamar Utility Board, and San Isabel Electric Association. Payment for wholesale power supply and transmission service is made by the members under a wholesale rate structure that is approved by the Authority's Board of Directors. In effect, there is no contingent liability to the Authority since the member municipalities have agreed to accept all energy obtained under contracts entered into by the Authority.

**Note 12 Tax, Spending and Debt Limitations**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation.

The Authority believes it is in compliance with the requirements of the amendment. The Authority has made certain interpretations of the amendment's language in order to determine its compliance. One of the interpretations is the entity is an Enterprise Fund and therefore is not subject to the requirements of the amendment.

**Note 13 Risk Management**

The Authority is exposed to various risk of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; claims relating to professional liability; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims for these risks have not exceeded commercial insurance coverage the past two years.

**Note 14 Contributed Capital - Member Entities**

Under contracts with Trinidad and Holly for the Trinidad and Holly Generation Projects described in these financial statements and notes to the financial statements, the capital contributed by the involved members to these respective projects (\$1,070,000) is assigned to and added to that members' equity. These contracts also require that the member-contributed capital be reduced following the commercial acceptance date of the project in an amount equivalent to the depreciation taken on the project (Trinidad Generation Project-35 years; Holly Project-20 years).

**Note 15 Bond Covenants**

The bond covenants require the net income, as defined and adjusted per the bond covenants, to exceed 125% of debt service, as defined in the 2018 bond covenants. For 2024 and 2023 the Authority believes it was in compliance with the respective covenants.

**Note 16 Line of Credit**

During 2024 the Authority renewed a line of credit for operating purposes. The total amount of the line is \$1,500,000 with no amount advanced at year-end. The line is secured by a certificate of deposit in the amount of \$1,518,106. The line of credit annual percentage rate is 6.0%. The date is adjusted annually when the note is renewed. The note was renewed October 2024 and matures October 2025.

**Note 17 Assets Retirement Obligation**

As the owner of two wind turbines, ARPA is subject to obligations regarding asset retirement and decommissioning. Through consultations with a firm experienced in the construction and decommissioning of wind turbines, ARPA has established a present-day cost estimate for decommissioning these assets.

Accounting for an annual inflation rate of 3% and based on an estimated remaining useful life of eight years as of December 31, 2024, the estimated final decommissioning cost is projected to be \$800,000. Currently, there are no legally mandated funding and assurance provisions, nor have any assets been restricted for the settlement of the estimated liability.

ARPA will annually determine the estimated costs and remaining useful life and make any adjustments required.

**Arkansas River Power Authority  
Budget and Actual Non-GAAP  
Business-Type Activity Enterprise Fund  
for the year ended December 31, 2024**

	<b>Budgeted Amounts- Original and Final</b>	<b>Actual Amounts- Budgetary Basis</b>
<b>REVENUES</b>		
Power Billing Reimbursement	\$ 2,063,345	\$ 2,063,424
Resale of Energy to Municipalities	28,007,609	28,333,125
Interest Income	291,863	611,293
Amortization Income	428,976	428,976
Miscellaneous Income	-	138,868
Total revenues	<u>30,791,793</u>	<u>31,575,686</u>
<b>EXPENDITURES</b>		
Members Reimbursement-Fuel	313,620	323,616
Purchased Power	18,239,338	18,094,723
Salaries	326,852	333,225
Legal Fees	456,000	287,861
Other Professional Fees	180,575	225,464
Employee Benefits	112,924	103,458
Education & Training	21,240	15,551
Auto Expense	-	(1)
Return of Reserves	2,063,345	2,059,178
Miscellaneous Dues & General Exp	45,900	62,563
Depreciation	267,576	320,984
City of Lamar Settlement	153,857	153,857
Capital Outlay	150,000	134,037
Insurance & Bonds	66,429	60,125
Bond Principal Payments	3,093,750	3,060,000
Office, Travel & Occupancy	88,801	80,883
Interest Expense	5,159,631	5,355,774
Total Expenditures	<u>30,739,838</u>	<u>30,671,298</u>
Income	<u>51,955</u>	<u>904,388</u>
<b>RECONCILIATION</b>		
Capital Outlay		134,037
Bond principal payments		3,060,000
City of Lamar Settlement		153,857
Net change in net position		<u>4,252,282</u>
Net position - beginning		(94,034,960)
Net position - ending		<u>\$ (89,782,678)</u>